

**STOCKTON-ON-TEES BOROUGH COUNCIL**

**CABINET RECOMMENDATIONS**

**PROFORMA**

Cabinet Meeting .....3rd October 2013

1. Title of Item/Report

Winterbourne View Update

2. Record of the Decision

Consideration was given to a report that provided an update on Stockton's position with respect to partnership work, led by the Clinical Commissioning Group (CCG), to implement the requirements of the Joint Improvement Programme, following the exposure of abuse at Winterbourne View Independent Hospital.

Following the exposure of the abuse at Winterbourne View Independent Hospital a Serious Case Review was conducted and published in August 2012. The investigation resulted in a number of staff being prosecuted and Castlebeck Care closed Winterbourne View (Castlebeck Care had been acquired by Danshell care, a provider of specialist learning disabilities, autism and acquired brain injury services). A Concordat (Programme of Action) was published in December 2012 that set out how the NHS and Local Authorities, with the support of the Association for Directors of Adult Social Services and Association of Directors of Children's Services, would reform how care was commissioned and provided for people with a learning disability. It was recognised that a number of clients may also have autism, mental health issues and, as a result, may demonstrate behaviour that challenges.

The regional Winterbourne Implementation Group (a subgroup of the North East and Cumbria Learning Disability Clinical Network) was leading this work locally. The group members were drawn from health and social care commissioners, clients, carers and providers.

The main areas identified for action were to:-

- Complete and maintain a register of patients from March 2013
- Identify people who are placed in an 'in-patient' learning disability service.
- Review all people with a learning disability who are currently placed in an 'in-patient' learning disability service.
- Identify people in 'inappropriate' placements.

- Agree a plan to move these people (to involve client, family and advocates as appropriate).
- Clinical Commissioning Groups (CCGs) to develop commissioning plans with Local Authorities to move these people to Community Placements (by June 2014).

There were no assessment and treatment centres in Stockton for people with learning disabilities. At the start of the planning process, Stockton residents were identified within assessment and treatment facilities within the Tees Valley and were subject to clinical reviews of their care needs. The concordat also articulated additional elements that were recommended to be part of the in-patient review process.

In order to ensure that the reviews met the required principles and were able to inform future commissioning plans more accurately, local templates were developed through the Tees Learning Disability Integrated Commissioning Group (TICG). The templates were used to undertake some additional review work through the use of an independent reviewer for those people who had not already received an individual service design (ISD). This work considered the format and content of the review with regard to it being patient centred, accessible, and that it supported local commissioning planning. All of this work was completed by July 2013.

The reviews undertaken and the ISD process identified a number of areas where improvements could be made. Whilst there was assurance that everyone identified was safe and their needs had been suitably identified, areas for improvement were highlighted and have been incorporated into the draft joint plan that was being developed by the CCG, in partnership with the Local Authority. Key requirements of planning were to:-

- 1) Develop Joint Specifications for the procurement of services and develop quality assurance standards/tools
- 2) Agree proposals for the future assessment and treatment requirements and community infrastructure
- 3) Develop and ensure delivery of a market development programme
- 4) Review and refine admission/discharge and joint working protocols including accessible documentation and communication systems.
- 5) Develop processes for on-going monitoring of service provision in relation to people whose needs are complex.

6) Develop and deliver a Joint Advocacy Framework for Tees to ensure that advocacy support is available and accessible to people whose needs are particularly complex.

7) Engage further with Children's services to ensure seamless planning and transition

Service design, procurement, commissioning and transition plans were key deliverables to achieve safe long term solutions.

However, the timescales identified nationally for the Winterbourne View work streams were a particular challenge, given the complexity of the needs of the people identified and the risk of re admission to twenty-four hour care.

As each person identified would require individually designed and commissioned long term solutions, this could also present further challenges with regard to additional costs for individual packages of care and the increased need for community infrastructure with regard to behavioural and intensive intervention services. Failure to ensure that the 'move on' provision was robust and well planned could result in placement breakdown and the potential for re-admission to twenty-four hour care.

Further reviews had been undertaken by NHS England, rather than the CCG, for those people whose care was being commissioned through the specialist services function. Across the Hartlepool and Stockton CCG, a number of people had been identified whose cases were being managed through this service and work was in progress to determine the number of these who were Stockton residents. These clients were all placed in low or medium secure inpatient NHS provision within the region.

Through planning for transitions in children's services, information on young people who may require services in adulthood was shared so that appropriate provision could be made. The main vehicle for this was the multi-agency Transitions Forum which met on a regular basis. The Senior Social Worker in the Complex Needs Social Work team had responsibility for transitions and liaises with young people, families, adult services and health services. This included provision of information for commissioners. The 16 – 19 Officer also works to commission education provision for young people post 16 and to plan ahead. This work involved close liaison with other agencies. When young people were placed out of area monitoring of the placement was undertaken by relevant officers in children's services.

An update on planning for Stockton adult clients whose care

management was led by the CCG was attached to the report.

The Initial Stocktake of Progress against key Winterbourne View Concordat Commitment document for Stockton, submitted to NHS England and the Local Government Association was also attached to the report.

RESOLVED that:-

1. The report be noted.
2. The plan to address the requirements of the Winterbourne View Concordat be supported.

3. Reasons for the Decision

The Joint Improvement Programme, led by NHS England and the Local Government Association, requires CCGs and Local Authorities to develop plans to review clients with learning disabilities who meet the identified criteria and to assess if their current care and support arrangements are appropriate. Individual commissioning and strategic commissioning plans need to be developed with a view to clients no longer remaining in assessment and treatment hospital services for longer than is appropriate.

4. Alternative Options Considered and Rejected

None

5. Declared (Cabinet Member) Conflicts of Interest

None

6. Details of any Dispensations

N/A

7. Date and Time by which Call In must be executed

Midnight on Friday, 11th October 2013

Proper Officer  
07 August 2013