

14 MAY 2009

REPORT OF
CORPORATE
MANAGEMENT TEAM

CABINET DECISION

**Adult Services and Health – Lead Cabinet Member– Councillor Ann McCoy
Regeneration and Transport - Lead Cabinet Member– Councillor Cook**

INTEGRATED HEALTH AND CARE FACILITY, STOCKTON

1. Summary

This report provides an update on the Stockton on Tees Teaching PCT's plans for an integrated health and care facility in Stockton and outlines the implications for services.

2. Recommendations

Cabinet are asked to:

1. Note the contents of the report.
2. Approve a period of consultation about the future service provision at Alma Centre and the re-provision of the service to the Halcyon Centre, with service users, carers, staff and other relevant stakeholders and consider feedback from the consultation and the subsequent recommendations at the cabinet meeting in July 2009.
3. Agree that the Alma site is the preferred location for PCT development and progress negotiation for the sale of the site, subject to the costs associated with re-provision of Alma Street Day Centre.
4. Note the positive steps in the development of the PCT's plans for new healthcare services in Stockton.

3. Reasons for the Recommendations/Decision(s)

To enable the PCT to meet its timetable in line with its proposals for health service changes

To ensure that the re-provision of the existing services on this site are planned and developed

To ensure that day services continue to meet the needs of older people across Stockton Borough and that they are fit for purpose now and in the future.

4. Members' Interests

Members (including co-opted Members with voting rights) should consider whether they have a personal interest in the item as defined in the Council's code of conduct (paragraph 8) and, if so, declare the existence and nature of that interest in accordance with paragraph 9 of the code.

Where a Member regards him/herself as having a personal interest in the item, he/she must then consider whether that interest is one which a member of the public, with knowledge of the relevant facts, would reasonably regard as so significant that it is likely to prejudice the Member's judgement of the public interest (paragraphs 10 and 11 of the code of conduct).

A Member with a prejudicial interest in any matter must withdraw from the room where the meeting considering the business is being held -

- in a case where the Member is attending a meeting (including a meeting of a select committee) but only for the purpose of making representations, answering questions or giving evidence, provided the public are also allowed to attend the meeting for the same purpose whether under statutory right or otherwise, immediately after making representations, answering questions or giving evidence as the case may be;
- in any other case, whenever it becomes apparent that the business is being considered at the meeting;

and must not exercise executive functions in relation to the matter and not seek improperly to influence the decision about the matter (paragraph 12 of the Code).

Further to the above, it should be noted that any Member attending a meeting of Cabinet, Select Committee etc; whether or not they are a Member of the Cabinet or Select Committee concerned, must declare any personal interest which they have in the business being considered at the meeting (unless the interest arises solely from the Member's membership of, or position of control or management on any other body to which the Member was appointed or nominated by the Council, or on any other body exercising functions of a public nature, when the interest only needs to be declared if and when the Member speaks on the matter), and if their interest is prejudicial, they must also leave the meeting room, subject to and in accordance with the provisions referred to above.

CABINET DECISION

INTEGRATED HEALTH AND CARE FACILITY, STOCKTON

SUMMARY

This report provides an update on the Stockton on Tees Teaching PCT's plans for an integrated health and care facility in Stockton and outlines the implications for services.

RECOMMENDATIONS

Cabinet are asked to:

1. Note the contents of the report.
2. Approve a period of consultation about the future service provision at Alma Centre and the re-provision of the service to the Halcyon Centre, with service users, carers, staff and other relevant stakeholders and consider feedback from the consultation and the subsequent recommendations at the cabinet meeting in July 2009.
3. Agree that the Alma site is the preferred location for PCT development and progress negotiation for the sale of the site, subject to the costs associated with re-provision of Alma Street Day Centre.
4. Note the positive steps in the development of the PCT's plans for new healthcare services in Stockton.

BACKGROUND

1. Hartlepool PCT and Stockton on Tees Teaching PCT, together with partner organisations, are committed to the improvement of patient care, the reduction in health inequality and improvement in health outcomes through the delivery of greater integration of health and social care services. In order to achieve this, the PCT's have ambitious plans for whole system re-design around care pathways, changes in working practices, and the development of the infrastructure from which to deliver care. The change programme *Momentum: Pathways to Healthcare* addresses the reconfiguration of care from the existing 2 hospital sites in Hardwick, Stockton and Hartlepool and the transfer of services to a single site in Wynyard. To effect this change additional services will need to be provided in new settings.

2. Both PCTs have recently received Board approval to its Strategic Outline Case (SOC) which encompasses the following:
 - Re-providing and developing health and care facilities in Hartlepool, Stockton, Billingham and Yarm. This includes integrated care centres, which will provide a range of services traditionally delivered from an acute hospital setting such as outpatients, and diagnostics. Additionally, minor injury facilities will be developed at Hartlepool and Stockton.
 - To maintain the pace of change and ensure service delivery continues to be improved, it is important for the Health Community to secure the capacity required to meet the needs of the local population are met now and in the future.
 - To build on progress already made, including development and modernisation of General Practitioner facilities and considerable innovation in working practice.
3. As part of the plans to develop an integrated health care facility in Stockton the PCT has considered and consulted on a range of locations. This has included:
 - Gateway
 - Alma Street
 - Tilery
 - North Shore
4. The PCT requires 4,500m² but additional space may also be required for future GP developments (approximately 6,250m²). Various assessments have been undertaken by both the GPs and PCT to review the site options.
5. PCT plans currently indicate that the Alma Street site is their preferred option for the Stockton Integrated Care Centre. This is subject to affordability and value for money. The PCT Board has approved the preferred option site and will progress to its approval process with the Full Business Case planned for sign off in February 2010.

DETAIL

Current Provision at Alma Street

6. Alma Street site has separate office accommodation (for approx 70 staff), a caretakers house and the Alma Centre - a day service facility for some adults with disabilities, older people and older people with mental health needs.
7. The day service is one of 3 within Stockton on Tees run by Adult Operations:
 - Alma (Central Stockton) – 70 clients per day
 - Parkside (Billingham and Norton) – 40 clients per day
 - Halycon (Thornaby) – 20 clients per day
8. They operate on a mainly geographical basis taking clients who have been assessed as requiring day services for a specified number of sessions per week. All of the day services operate between 8.30am and 4.30pm, Monday to Friday. Clients who are independently transported can arrive and leave as agreed within this time frame. The bulk of clients use community transport and have staged

arrivals between 9.45am and 4.15pm. All services are open 52 weeks a year and only close on public holidays.

9. The services are predominantly for older people, but a number of clients who attended Alma Centre when it catered entirely for people with disabilities have elected to remain there and this has resulted in a minority mix at this centre. Older people with mental health needs also receive services at Alma Centre in the 'Kitwood' unit. These clients receive more specialist support with higher staffing ratios and input from the Community Mental Health Team. Clients attend 1 – 5 days per week to either support their individual assessed care needs or to offer respite care for a carer.
10. Each day service provides a lunch and snacks for clients that are paid for on a day to day basis. A short term assisted bathing/showering service is available for clients who are waiting for home adaptations for bathing, or where there is a social need. Hairdressing is also available at a reduced cost. A wide range of activities are provided in order to cater for mixed abilities, interests, skills and choices. Every week of the year has a different theme for activities with changing programmes each day within the overall theme for clients who attend more than one day each week. A key worker system operates in all three centres and a comprehensive personal profile is drawn up by the workers with each client and their carers in order to provide a full picture of each person's needs and how they are to be delivered.
11. Client and carer committees are active within the services and they play an important part in decision making and activity development. Links are forged with external agencies who support the aims and objectives of the services. Local schools, Age Concern, youth workers, voluntary groups and the prison service all have links to one or more centre.
12. The Alma Centre is also used by a number of groups as a meeting facility in the evening e.g. Blind Peoples Voice.

Service Impact

13. The proposal to redevelop the Alma Street site will impact on the existing services. If PCT plans are realised then the Stage 2 Business Case will be approved by February 2010 and the developers will be keen to access the site from this date which has consequences for the re-provision of existing services.
14. The Workwise Strategy, agreed by Cabinet in April 2009, identified that opportunities would be taken to rationalise office accommodation. Work is also underway exploring funding opportunities for ISA staff, many of whom are currently based in Alma House and the impact of Alma House will be managed in this way. The caretaker's house will also need to be re-provided in line with terms and conditions of employment.
15. The existing day services will need to be re-provided. In order to progress this change, consultation will be required with service users, carers and related stakeholders. The details are outlined in paragraphs 20 and 21.
16. The costs of service re-provision will need to be considered as part of the financial implications and consideration of releasing the site. Detailed negotiations will be undertaken with PCT. The PCT will need to confirm its

commitment to the site in advance of any capital expenditure in any service re-provision to ensure that the Council is not put at financial risk.

Day Services

17. An exploration of alternative day service space has been undertaken. The option appraisal for alternative sites has been based on the need to have an appropriate space and/ or the ability to modify the space in line with the day service requirements. In parallel a facility needs to be available for service users to move into by February 2010 which meets the PCT's requirement for access to the Alma site. Upon review of the possible site options the Halcyon Centre in Thornaby has the physical capacity to extend its existing service and offer additional capacity to re-provide the existing service. This will enable the ongoing provision of day services for the clients that attend Alma in an appropriate facility.
18. As part of this change it will be necessary to consult with service users, carers, staff and other relevant stakeholders about the proposals and Cabinet is asked to approve a period of consultation about the future service provision at Alma Street and re-provision of the service to the Halcyon Centre. Feedback from the consultation and any recommendations would be considered at the Cabinet meeting in July 2009.
19. The long term arrangements for day services will be subject to the Efficiency, Improvement and Transformation (EIT) review and the consultation will enable feedback to inform this part of the review. It is anticipated that within the future Integrated Health and Care facility some space will be identified to enable capacity to be dedicated to day services, however the precise requirements and configuration will be subject to the EIT review process and plans around personalisation which may mean that different models of services are developed.

Proposal for Communications

20. Following the Cabinet report it is proposed that the consultation process commences 18 May until 22 June. A series of consultation events have been set for staff and service users alike. In addition meetings with stakeholders and councillors will be scheduled during the consultation period.
21. Opportunities for representatives to visit the Halcyon site will be made available. Stakeholders will be able to contribute to the design and development process and feedback from service users and carers will influence the service design.
22. If plans for re-provision are accepted then the a detailed building programme will be put in place with the aim that the service would move by February 2010

FINANCIAL IMPLICATIONS

23. The PCT have identified Alma Street as their preferred option for the integrated care centre subject to affordability and value for money. The costs of service re-provision will need to be considered as part of the financial implications and

consideration of releasing the site. Detailed negotiations will be undertaken with PCT and third party developers.

LEGAL IMPLICATIONS

24. The PCT will need to confirm their commitment to the Alma Street site in advance of any capital expenditure and the details will be captured in a legal framework.

RISK ASSESSMENT

25. A full risk assessment will be carried out as part of the project planning arrangements for the service changes

COMMUNITY STRATEGY IMPLICATIONS

26. The Sustainable Community Strategy (Shaping Our Future) for Stockton-on-Tees 2008-2021 sets out the vision and key improvement priorities for the local area. The provision of an integrated health and social care facility contributes to this strategy by creating vibrant and successful town centres and improving access to and a range of health and wellbeing services.
27. Stockton on Tees Council Plan 2008-2011 sets out directives aimed at helping create a sustainable community in which residents and local organisations play an active role in developing and maintaining their own environment and society. 'Being healthy, improved access to integrated services, improved health and emotional wellbeing, improved quality of life, increased choice and control, and leadership' are key objectives in the Borough.

EQUALITIES IMPACT ASSESSMENT

28. This report is not subject to an Equality Impact Assessment but one will be completed as part of the consultation processes. The integrated health and care facility will be subject to the PCT's arrangements for equality impact assessment.

CONSULTATION INCLUDING WARD/COUNCILLORS

29. Consultation meetings will be arranged with service users and carers and day care staff. The consultation will also include wider staff teams and interested stakeholders including Local Councillors, Trade Unions and Local Residents Associations. The consultation period will be 28 days.

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Background Papers

N/A

Ward(s) and Ward Councillors:

A briefing of Local Councillors has been undertaken.

Property

The proposals are linked to the Asset Management Plans and have been considered via this route.