

CABINET ITEM COVERING SHEET PROFORMA

AGENDA ITEM

REPORT TO CABINET

20 DECEMBER 2007

**REPORT OF CORPORATE
MANAGEMENT TEAM**

CABINET DECISION

Lead Cabinet Member – Councillor Ann McCoy

REVIEW OF PARKVIEW RESIDENTIAL CARE HOME

1. Summary

This report sets out the proposal to commence a consultation exercise on the future service provision of Parkview Residential Care Home in Thornaby, given National Guidance and Stockton Borough Council's (SBC) local policy.

2. Recommendations

Approve a period of consultation about the future service provision at Parkview, with service users, carers, staff and other relevant stakeholders and consider feedback from the consultation and the subsequent recommendations at the cabinet meeting in March 2008.

3. Reasons for Recommendations

- To ensure that residential care services continue to meet the needs of older people across Stockton Borough and that they are fit for purpose now and in the future.
- To contribute to the achievement of the Council's Strategy for Older People.
- To ensure the effective use of resources and improve value for money.

4. Members' Interest

Members (including co-opted Members with voting rights) should consider whether they have a personal interest in the item as defined in the Council's code of conduct (**paragraph 8**) and, if so, declare the existence and nature of that interest in accordance with paragraph 9 of the code.

Where a Member regards him/herself as having a personal interest in the item, he/she must then consider whether that interest is one which a member of the public, with knowledge of the relevant facts, would reasonably regard as so significant that it is likely to prejudice the Member's judgement of the public interest (**paragraphs 10 and 11 of the code of conduct**).

A Member with a prejudicial interest in any matter must withdraw from the room where the meeting considering the business is being held -

- in a case where the Member is attending a meeting (including a meeting of a select committee) but only for the purpose of making representations, answering questions or giving evidence, provided the public are also allowed to attend the meeting for the same purpose whether under statutory right or otherwise, immediately after making representations, answering questions or giving evidence as the case may be;
- in any other case, whenever it becomes apparent that the business is being considered at the meeting;

and must not exercise executive functions in relation to the matter and not seek improperly to influence the decision about the matter (**paragraph 12 of the Code**).

Further to the above, it should be noted that any Member attending a meeting of Cabinet, Select Committee etc; whether or not they are a Member of the Cabinet or Select Committee concerned, must declare any personal interest which they have in the business being considered at the meeting (unless the interest arises solely from the Member's membership of, or position of control or management on any other body to which the Member was appointed or nominated by the Council, or on any other body exercising functions of a public nature, when the interest only needs to be declared if and when the Member speaks on the matter), and if their interest is prejudicial, they must also leave the meeting room, subject to and in accordance with the provisions referred to above.

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SUMMARY

This report sets out the proposal to commence a consultation exercise on the future service provision of Parkview Residential Care Home in Thornaby, given National Guidance and SBC's local policy.

RECOMMENDATIONS

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DETAIL

NATIONAL POLICY AND GUIDANCE

1. Services for adults and older people are developed and delivered within a national framework of policy and guidance. This includes:
 - National Service Framework (NSF) for Older People
 - Our Health Our Care Our Say
 - Government funding for Extra Care Housing
 - NSF Long Term Conditions
2. The policy direction for all of the above documents highlight that for older people's care the emphasis is to extend choice and offer opportunities, where possible, for people to remain in their own home rather than enter permanent residential care. This has led to the development of new service models which aim to enable older people to remain in their own homes for as long as possible. These include specialist domiciliary care, respite care, extra care housing schemes and work on supported tenancies under the Supporting People programme. In addition, the focus on long term conditions aims to ensure care is provided closer to home with the necessary health and social care support.

LOCAL POLICY

3. In Stockton we reviewed our services for older people in 1999 under "Homes for Life" - a strategy to promote the independence of older people in Stockton on Tees which set out our vision for developing a range of community based resources to maintain people in their own homes as an alternative to residential care. See Appendix 1 (Cabinet report 2000).

4. Within this policy a review of residential provision was undertaken and resulted in four Council run residential homes being closed throughout 2000 and 2002. A range of alternative services to enable people to live in their own homes and communities for as long as possible, have since been developed e.g. intermediate home care and telecare. Extra care housing has also been established for people who require care but want to maintain their independence.
5. Two Stockton Borough Council (SBC) establishments remained, Rosedale House and Parkview. Rosedale House has been reviewed and subsequently developed respite care, rehabilitation and recuperation services in partnership with the North Tees Primary Care Trust (PCT). It no longer offers admissions to permanent 24hour residential care. Further developments in respect of intermediate care beds are subject to discussion with NHS colleagues.

CURRENT PROVISION ACROSS THE BOROUGH

6. Where individual older people do require permanent residential or nursing care, the development of the local market has meant the expansion of independent sector provision in terms both of overall supply and of the range of provision available (for example in specialist residential care for the elderly mentally infirm and in nursing care for older people with complex needs). New providers continue to open establishments offering residential and / or nursing beds although there has been in excess of 100 vacancies across Stockton for over 12 months
7. Stockton has an ageing population and by 2025 the number of people aged 65+ is projected to increase by 46% compared to 2008. The greatest increase will be in the 85+ age group where the numbers are projected to increase over the same time period by 82% (source: SBC Strategy for Older People (August 2007)/ www.statistics.gov.uk <<http://www.statistics.gov.uk>>)
8. This will result in increased demand for all forms of care, particularly services in the community and nursing care rather than residential care. The greatest pressure will be on nursing care as people with less complex needs should be supported to live at home for as long as possible.
9. Provision in Thornaby has increased significantly since 2002, with Mandale House and Ingleby changing registration to all residential places, plus Parkside Court (extra care). This has resulted in 107 additional residential beds and 50 units of extra care. In addition a range of new services are now available to help support people in the community, eg
 - Domiciliary care provision
 - Development of Direct Payments and Individual Budgets
 - Expansion of Extra Care
 - Respite services
 - Supporting People services providing housing based support
 - Community Alarm services
 - Telecare developments
 - Community services such as rapid response and intermediate care

PARKVIEW

10. Parkview is the remaining Council owned Older Peoples establishment that offers admissions into permanent 24hour residential care. It currently provides a total of 32 places set out across 3 independent units: -
 - **Littleboy** First floor (11 beds). This unit provides short break respite services to older people and their carers. Average stay is two weeks. Clients living in the Thornaby area are also offered discharge support on this unit.

- **Westbury** First floor (10 beds). This unit provides permanent care to elderly frail clients.
 - **Bonlea** Ground floor (11 beds). This unit provides permanent care to older people who have mental health problems.
11. The building is over 50 years old and requires significant investment to bring it up to modern standards.
 12. National minimum standards for permanent residential care establishments specify minimum room sizes and private facilities to promote and ensure peoples dignity. To meet these modern standards at Parkview significant investment is required. Significant capital funding would be required to bring Parkview up to these modern standards and one likely impact would be to reduce the capacity in the current building by a projected one-third of current beds. This would have a significant impact on the unit costs of the service unless the overall size of the building were increased to maintain or increase the bed numbers.
 13. The quality of the care provided at Parkview was assessed as excellent in the most recent Commission for Social Care Inspection report. Demand for the services provided by each of these units has proved to be below planned levels and there have been no new permanent admissions to Parkview since 21 April 2007 due to the prolonged failure to attract new permanent residents and the subsequent need to review the service provision.
 14. Due to the low occupancy, one of the units was developed as a respite facility in an attempt to promote Parkview and increase the overall occupancy. In the first 6 months of 2007/08, average usage in terms of the percentage of maximum bed days taken up for each unit was 78% for residential care (15 residents) and 34.3% for respite care services

FINANCIAL ISSUES

15. The unit cost of the service at Parkview is approximately £970 per resident per week based on current levels of occupancy. Projected unit costs according to occupancy are set out in the table below.

Projected Unit Costs as varying occupancy levels :		
Occupancy Level (%)	Unit cost per Resident per Week (£)	Unit Cost Resident Per Week including impact of capital expenditure (£)
90%	645	729
85%	683	771
80%	726	820
70%	830	937
60%	968	1093
50%	1161	1311

16. Placements in the independent sector range in cost from £353 to £428 per week, depending on the grading of the home and type of care (October 2007 figures). Any potential impact of the new Single Status Scheme is not reflected in these figures.
17. The building requires investment to ensure that it remains suitable for purpose in the short term. The works required include lift/boiler replacement and Disability Discrimination Act (DDA) works. These, together with annual maintenance costs, are projected to cost £412,000 within the next five years. In the longer term, the Asset Management Plan projects that substantial additional investment would be required over the following ten years. Current estimates to bring the home up to modern standards would require capital

funding of approximately £1.2m, which increases to approximately £2m with maintenance costs over a 15-year projection. More details are attached at Appendix 2.

OPTIONS

18. There are two options :

- Identify resources to upgrade facilities at Parkview.
- SBC closes the home and resettles the current residents into alternative homes in the locality and reinvest in preventative community based services

FINANCIAL IMPLICATIONS

Set out in Section 5 – Financial Issues above.

LEGAL IMPLICATIONS N/A

RISK ASSESSMENT N/A

COMMUNITY STRATEGY IMPLICATIONS

The 'Homes for Life' Strategy reflects the vision of improved quality of life and enhanced wellbeing for local people.

EQUALITIES IMPACT ASSESSMENT N/A

CONSULTATION INCLUDING WARD/COUNCILLORS

Consultation meetings will be arranged with residents and carers followed by residential care staff. The consultation will also include wider staff teams and interested stakeholders including Local Councillors, Trade Unions and Local Residents Associations. Any comments and written contributions to date as well as throughout the agreed period will be included. The consultation period will be 28 days.

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Background Papers

'Homes for Life' – Implementing our Strategy to promote the independence of older people in Stockton-on-Tees as reported to Cabinet 17 February 2000.

Ward(s) and Ward Councillors:

A briefing of Local Councillors has been undertaken.

Property