

**STOCKTON-ON-TEES BOROUGH COUNCIL**

**CABINET RECOMMENDATIONS**

**PROFORMA**

Cabinet Meeting .....20th December 2007

1. Title of Item/Report

Review of Parkview Residential Care Home

2. Record of the Decision

Cabinet considered a report that set out the proposal to commence a consultation exercise on the future service provision of Parkview Residential Care Home in Thornaby, given National Guidance and the Council's local policy.

Members noted that national policy highlighted that, for older people's care, the emphasis was to extend choice and offer opportunities, where possible, for people to remain in their own home rather than enter permanent residential care. This had led to the development of new service models which aimed to enable older people to remain in their own homes for as long as possible. These included specialist domiciliary care, respite care, extra care housing schemes and work on supported tenancies under the Supporting People programme. In addition, the focus on long term conditions aimed to ensure care was provided closer to home with the necessary health and social care support.

In Stockton the Council had reviewed its services for older people in 1999 under "Homes for Life" - a strategy to promote the independence of older people in Stockton on Tees which set out a vision for developing a range of community based resources to maintain people in their own homes. A copy of the relevant Cabinet report was provided to Members.

Within this strategy a review of residential provision was undertaken and resulted in four Council run residential homes being closed throughout 2000 and 2002. A range of alternative services, to enable people to live in their own homes and communities for as long as possible, had since been developed e.g. intermediate home care and telecare. Extra care housing had also been established for people who required care but wanted to maintain their independence.

Two Council establishments remained, Rosedale House and Parkview. Rosedale House had been reviewed and subsequently developed respite care, rehabilitation and recuperation services in partnership with the

North Tees Primary Care Trust (PCT). It no longer offered admissions to permanent 24hour residential care. Further developments in respect of intermediate care beds were subject to discussion with NHS colleagues.

Cabinet was provided with details of current provision across the Borough and noted that where individual older people required permanent residential or nursing care, the development of the local market had meant the expansion of the independent sector.

Members were reminded that Stockton had an ageing population and by 2025 the number of people aged 65+ was projected to increase by 46% compared to 2008. The greatest increase would be in the 85+ age group where the numbers were projected to increase over the same time period by 82% . This would result in increased demand for all forms of care, particularly services in the community and nursing care rather than residential care. The greatest pressure would be on nursing care as people with less complex needs should be supported to live at home for as long as possible.

Provision in Thornaby had increased significantly since 2002, with Mandale House and Ingleby changing registration to all residential places, plus Parkside Court (extra care). This had resulted in 107 additional residential beds and 50 units of extra care. In addition a range of new services were now available to help support people in the community, eg

- Domiciliary care provision
- Development of Direct Payments and Individual Budgets
- Expansion of Extra Care
- Respite services
- Supporting People services providing housing based support
- Community Alarm services
- Telecare developments
- Community services such as rapid response and intermediate care

Members were informed that Parkview was the remaining Council owned Older People's establishment that offered admissions into permanent 24hour residential care. It provided a total of 32 places set out across 3 independent units: -

- Littleboy First floor (11 beds). This unit provided short break respite services to older people and their carers. Average stay was two weeks. Clients living in the Thornaby area were also offered discharge support on this unit.

- Westbury First floor (10 beds). This unit provided permanent care to elderly frail clients.

- Bonlea Ground floor (11 beds). This unit provided permanent care to older people who had mental health problems.

Cabinet noted that the building was over 50 years old and required significant investment to bring it up to modern standards.

National minimum standards for permanent residential care establishments specified minimum room sizes and private facilities to promote and ensure peoples dignity. Significant capital funding would be required to bring Parkview up to standard and one likely impact would be to reduce the capacity in the current building by a projected one-third of current beds. This would have a significant impact on the unit costs of the service unless the overall size of the building was increased to maintain or increase the bed numbers.

Demand for the services provided by each of these units had proved to be below planned levels and there had been no new permanent admissions to Parkview since 21 April 2007, due to the prolonged failure to attract new permanent residents and the subsequent need to review the service provision.

Due to the low occupancy, one of the units was developed as a respite facility in an attempt to promote Parkview and increase the overall occupancy. In the first 6 months of 2007/08, average usage in terms of the percentage of maximum bed days taken up for each unit was 78% for residential care (15 residents) and 34.3% for respite care services

The unit cost of the service at Parkview was approximately £970 per resident per week based on current levels of occupancy. Details of unit costs across a range of occupancy levels were provided to Members.

Placements in the independent sector range in cost from £353 to £428 per week, depending on the grading of the home and type of care.

It was explained that the building required investment to ensure that it remained suitable for purpose in the short term. The works required included lift/boiler replacement and Disability Discrimination Act (DDA) works. These, together with annual maintenance costs, were projected to cost £412,000 within the next five years. In the longer term, the Asset Management Plan projected that substantial additional investment would be required over the following ten years. Estimates, to bring the home up to modern standards would require capital funding of approximately £1.2m, which increased to approximately £2m with maintenance costs over a 15-year projection. Members were provided with further building related costs at an appendix to the report.

It was considered that two options existed for the Council namely:-

- Identify resources to upgrade facilities at Parkview.
- SBC closes the home and resettles the current residents into alternative homes in the locality and reinvest in preventative community based services.

Cabinet considered the report and heard representations from Members of the Council and Members of the public present.

Cabinet received a petition relating to any future plans for Parkview Care Home.

RESOLVED that

1. a period of consultation commence about the future service provision at Parkview with service users, families, carers, staff and other relevant stakeholders reporting back with recommendations to Cabinet meeting in March 2008.

2. the Adult Services and Health Select Committee be requested to take forward a time limited review to determine:-

- The national and local policy framework around services for older people;
- The factual issues around Parkview Care Home focusing particularly on the building, occupancy, care standards, financial information and staffing.

the review to seek information, to analyse the received information and to feedback the results of its findings to Cabinet in March 2008 to inform future decision-making.

3. Reasons for the Decision

- To ensure that residential care services continue to meet the needs of older people across Stockton Borough and that they are fit for purpose now and in the future.
- To contribute to the achievement of the Council's Strategy for Older People.
- To ensure the effective use of resources and improve value for money.

4. Alternative Options Considered and Rejected

None

5. Declared (Cabinet Member) Conflicts of Interest

None

6. Details of any Dispensations

Not Applicable

7. Date and Time by which Call In must be executed

By no later than midnight on Thursday 3rd January 2008

Proper Officer  
21 December 2007